

## Message Text

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ACTION IO-14

INFO OCT-01 ARA-16 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

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OMB-01 TRSE-00 CU-05 DRC-01 /162 W

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R 171936Z JUL 74

FM AMEMBASSY LIMA

TO SECSTATE WASHDC 1041

INFO USUN NEW YORK 457

C O N F I D E N T I A L LIMA 5842

E.O. 11652: GDS

TAGS: PFOR, XM, UN, OAS, PE

SUBJECT: PERUVIAN, ATTITUDES TOWARD NON-ALIGNED ACTIVITIES IN  
INTERNATIONAL ORGANIZATIONS

REFS: A) STATE 99106; B) STATE 104050; C) LIMA 4029

1. PURSUANT TO INSTRUCTIONS (REF B), WE HAVE ALREADY RAISED THIS  
MATTER AT HIGH LEVEL IN FOREIGN MINISTRY IN CONTEXT 6TH UNGA  
SESSION AND RECEIVED SOME INSIGHT INTO GOP'S THINKING ABOUT INTER-  
NATIONAL ORGANIZATIONS. FOLLOWING IS EMBASSY ASSESSMENT OF  
PERUVIAN ATTITUDES TOWARD OR WITHIN NACG KEYED TO THE ASPECTS OF  
PARTICULAR INTEREST MENTIONED IN PARA. 7 OF REF. A. AND OUR  
COMMENTS ON QUESTION RAISED PARAGRAPH 8 OF REF A.

2. RE PARAGRAPH 7, REF A: (A) ARAB-AFRICAN TIES - WHILE ALGERIAN  
LEADERSHIP MIGHT ALIENATE SOME MODERATE LATINS, PERUVIAN DELEGA-  
TION APPARENTLY WELCOMED HARD-NOSED ALGERIAN POSITIONS WHICH IT  
FULLY ENDORSED IN NACG PREPARATORY MEETING PRIOR TO 6TH UNGA.  
PERU HAS ALSO BEEN WORKING ON ESTABLISHING POLITICAL AND ECONOMIC  
RELATIONSHIPS WITH ARABS, INCLUDING MORE MILITANT STATES, SO THAT  
PERU WOULD PROBABLY SEE NO ADVANTAGE IN CURBING ALGERIANS, EVEN IF  
LATTER'S RHETORIC GOES BEYOND WHAT PERU CONSIDERS USEFUL IN  
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INTERNATIONAL FORA.

B) SECRETARY'S INITIATIVE - SECRETARY'S INITIATIVE PROBABLY SERVED TO REDUCE LEVEL OF PERUVIAN RHETORIC SOMEWHAT, BUT GOP APPARENTLY HAS CONCLUDED THAT IT IS NECESSARY TO USE ALL AVAILABLE FORA TO KEEP PRESSURE ON USG TO EXACT CONCESSIONS TO LDC'S INCLUDING COMMITMENTS MADE TO OAS AND MFM IN HEMISPHERE CONTEXT.

C) OIL AS AN ISSUE - ALTHOUGH IT CERTAIN THAT SOME NACG AND G-77 COUNTRIES WERE UNHAPPY OVER OIL PRICE INCREASES, PERU HAS, IN REALITY, SUFFERED RELATIVELY LESS THAN MANY OTHERS BY PETROLEUM PRICE HIKES. WHILE ONE FOREIGN MINISTRY OFFICIAL HAS ACKNOWLEDGED OIL PRICE ISSUE WAS DEFINITELY FELT UNDER THE SURFACE DURING 6TH UNGA, THERE IS NO INDICATION THAT THERE WAS OR WILL BE SERIOUS BREAK IN NACG MORAL OR COHESION, AT LEAST FROM PERSPECTIVE OF GOP.

D) NEW IDENTITY - WE WOULD VENTURE TO SUPPOSE THAT PERU AT LEAST BELIEVES THAT THE NEW POWER OF THE LDC'S WILL STRENGTHEN USEFULNESS OF THE NACG AND POSSIBLY THE G-77 AS WELL AND THAT WHILE THERE MAY BE RIVALRIES BETWEEN INDIVIDUAL COUNTRIES OR GROUPINGS WITHIN THE TWO BLOCS, IN THE LONG RUN THE NEW POWER RELATIONSHIPS REDOUND TO ADVANTAGE OF ALL LDC'S.

E) REGIONAL APPROACHES - GOP PROBABLY DOES NOT BELIEVE THAT THE NACG G-77 LATIN GROUP RELATIONSHIP NECESSARILY CONSTITUTES A ZERO-SUM GAME. RATHER, EACH REINFORCES THE OTHER, PARTICULARLY SINCE THE MORE MILITANT POSITIONS OF THE NACG PARALLEL MORE CLOSELY PERUVIAN POSITIONS WITHIN ITS OWN REGIONAL GROUPING.

F) US EMPHASIZING REGIONAL GROUPINGS - PERU WILL CERTAINLY CONTINUE TO SUPPORT ITS REGIONAL GROUPING AND ORGANIZE ITS APPROACHES TO INTERNATIONAL ISSUES FIRST ON HOW PERU'S POSITION RELATES TO THE OTHER LATINS' POSITIONS. HOWEVER, WE DOUBT THAT ANY US EMPHASIS ON THE BENEFITS OF NEGOTIATING REGIONALLY AT THIS DATE WOULD MODERATE PERU'S POSITION IN THE FACE OF THE PERCEIVED BENEFITS DERIVING FROM THE NEW LDC MAJORITY.

G) LDC SOLIDARITY SPREADS TO POLITICAL ISSUES - WE WOULD PRESUME THAT PERU AND OTHER MILITANT LDCS WILL LEARN FROM THEIR SUCCESS ON ECONOMIC ISSUES AT THE 6TH UNGA AND INCLUDE GENERAL POLITICAL

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ISSUES WHICH HAVE A "COLONIAL" FOCUS IN FUTURE INTERNATIONAL MEETINGS.

H) METHODS TO ENCOURAGE DIVERSITY - MONEY IS PROBABLY THE SIMPLEST ANSWER. SHOULD THE US AND OTHER MAJOR AID DONORS DECIDE TO INCREASE CONTRIBUTIONS TO MULTILATERAL DEVELOPMENT PROGRAMS PRESUMABLY LDCS, INCLUDING PERU, WOULD TAKE THE INTERNATIONAL ORGANIZATIONS MORE SERIOUSLY AS FORUMS FOR USEFUL ACTION RATHER

THAN RHETORICAL PLATFORMS.

I) SHIFT IN ALGERIAN AUTHORITY - PERUVIANS PERCEIVE ALGERIANS AS LDC LEADERS IN UN CONTEXT AND DURING RECENT MONTHS WE HAVE SEEN NO EVIDENCE TO INDICATE THAT ALGERIAN INFLUENCE HAS WANED.

J) MAJOR US INVOLVEMENT WITH LDCS - AS REPORTED IN REFTTEL C, PERUVIANS APPARENTLY BELIEVE OUR LAST MINUTE \$4 BILLION OFFER AT 6TH UNGA CONSTITUTED GRATUITOUS AND ILL CONCEIVED EFFORT RECOVER LOST GROUND. FURTHER, OUR CRITICISMS OF STEAMROLLER TACTICS DID NOT SET PARTICULARLY WELL WITH PERUVIANS EITHER, SINCE WE APPARENTLY NEVER PRESSED FOR A VOTE, ALTHOUGH WE DID CRITICIZE THE "CONSENSUS ARRANGEMENTS."

K) CULTURAL AND POLITICAL ASPECTS - WE DO NOT BELIEVE IN SHORT RUN AT LEAST, THAT WITH BEST INTENTION IN WORLD AND MOST SOPHISTICATED CULTURAL EXCHANGE PROGRAM IMAGINABLE THAT EITHER PRESENT OR POTENTIAL POLITICAL LEADERS OF PERU WOULD ADOPT SOFTER LINE ON THIRD WORLD POLITICAL-ECONOMIC ISSUES IN INTER-NATIONAL FORA AND REACH CONCLUSION THAT THEY HAVE MORE TO GAIN BY SOLID PREPARATION OF ISSUES, CONSULTATION, AND CONCILIATION THAN BY HORTATORY RHETORIC. FURTHER, MOST PERUVIAN OFFICIALS BELIEVE USG DOES NOT PLACE IMPORTANCE ON THESE ISSUES WHICH THEY MERIT AND THAT UNTIL USG AND OTHER INDUSTRIALIZED COUNTRIES MEET, MORE THAN HALFWAY, THEIR LITANY OF COMPLAINTS IN MATTERS OF TRADE, AID, MONETARY REFORM, MNCS ET AL. THEY WILL CONTINUE TO USE ALL AVAILABLE FORA TO PRESSURE US, AS MENTIONED ABOVE. THUS, WE MAY JUST BE REQUIRED TO DEVELOP THICKER HIDES, NEW POLICIES, OR LEARN TO TURN OFF OUR EARPHONES MORE OFTEN. WE DO NOT THINK THAT, HERE IN PERU AT LEAST, A POLICY OF RETALIATION OR OF FIGHTING FIRE WITH FIRE WILL WORK AS LONG AS WE HAVE MORE TO LOSE (IN TERMS OF USA INVESTMENT AND OTHER INTERESTS HERE) THAN THEY.

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3. IN REGARD TO PARAGRAPH 8, REF A, THE EMBASSY HAS ENDEAVORED TO DISCUSS 6TH UNGA WITH VARIOUS LEVELS AT FOREIGN MINISTRY TO EMPHASIZE COMMON THEMES AND LET GOP KNOW WE ARE CONCERNED ABOUT FUTURE OF UN SYSTEM. WE DO NOT BELIEVE THAT APPROACHES TO REGIONAL ORGANIZATION OFFICES HERE (OAS AND UNDP) OFFER APPROPRIATE CHANNELS FOR COMMUNICATION ON THESE ISSUES, SINCE THEY ARE STAFFED BY TECHNICIANS BUSY ADMINISTERING PROGRAMS RATHER THAN POLICY-MAKING OFFICIALS. FURTHER, ANY DIRECT APPROACH TO REGIONAL ORGANIZATIONS WOULD MOST DEFINITELY BE CONSIDERED INTERFERENCE IN THEIR OWN AFFAIRS BY BOTH THE PERUVIANS AND THE ORGANIZATIONS' OFFICIALS THEMSELVES. IN ADDITION, THESE OFFICES MIGHT NOT BE IN A POSITION TO REFLECT ACCURATELY THE NACG-77 RELATIONSHIPS WHICH ARE DEVELOPED IN SPECIAL PREPARATORY MEETINGS AND AT UN HEADQUARTERS.

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